

A4J CLIMATE LITIGATION MATRIX

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KEY:

C – Claimant

D – Defendant

CC – Climate Change

HR – Human Rights



LEGAL ACTION TO GET MY GOVERNMENT TO REDUCE ITS GREENHOUSE GAS EMISSIONS

Incompatibility with "higher" national, regional or international legal obligation, including constitutional or HR obligations, equality or anti-discrimination provisions.

TYPE OF CLAIM	SOURCES OF LAW	CAUSE OF ACTION/ELEMENTS OF CLAIM	KEY ISSUES AND DEFENCES	REMEDIES	KEY CASES
Judicial review of a public body decision, or regulation or law re: Mitigation Measures (including a decision to adopt a policy or decision not to act). This includes decisions or regulations directly concerned with climate change (such a national emissions policy or renewable energy regulations) and those with climate change implications.	Based on general judicial review and constitutional principles Check the national law in your country	 Acting without lawful authority; failing to take action required by law, or misinterpretation of law: Incompatibility of decision with applicable law/legal obligation or applicable policy OR Improper purpose: Incompatibility of measures with specific legal objectives OR Relevant and Irrelevant Considerations: Procedural irregularity in decision making process OR Irrationality or unreasonableness: may involve looking at non-binding benchmarks like public international law principles and/or Paris Agreement 	 Procedural Requirements Justiciability Standing of C – damage/injury Whether decision amenable to review Whether discretion within executive discretion Time bar/limitation periods Jurisdiction Sufficient evidence is needed to bring a claim; burden of proof on C 	 Declaratory Judgement Court Orders 	Friends of the Irish Environment v. Ireland Plan B v Secretary of State for Business, Industrial and Energy Strategy Thompson v Minister for Climate Change Issues Plan B Earth v Secretary of State for Transport



Human and Constitutional Rights Based Challenges in National Courts	Based on Government's obligation to protect HR and constitutional rights. Look to national constitution and/or international or regional HR treaty Nature of constitutional right – often related to HRs but may have express right to clean and healthy environment Based on the	 Commitments and/or International HR obligations and principles HR and/or constitutional right legally enforceable in national law by incorporation, direct effect or through national constitution The right must be relevant/applicable Government or public body failure to take CC mitigation measures has violated/interfered with right Interference cannot be justified (proportionality test) Government has violated public 	 Justiciability Standing Procedural Reqs. Whether sufficient harm/risk to engage right Whether elements of respect/protect/remedy are engaged Margin of Appreciation – whether act complained of is proportionate pursuit of legitimate aim Has government ratified rights instrument or incorporated right into national law? Territorial Jurisdiction – but Extraterritorial HR obligations Exhaustion of local remedies Shared Responsibility Sufficient evidence is needed to bring a claim; burden of proof on C. Procedural Requirements 	 Declaratory Judgement Court Orders Ourt Orders 	Álvarez et al v. PeruLho'imggin et al. v.Her Majesty theQueenUrgenda v Kingdomof the NetherlandsThe Inter-AmericanCourt of HumanRights' AdvisoryOpinion on theEnvironment andHuman RightsSwiss Senior Womenfor ClimateProtection v SwissFederal GovernmentMaria Khan v FederalRepublic of PakistanDe JusticiaJuliana v United
Doctrine of Public Trust	constitutional	trust because it has not taken	 Justiciability 	Judgement	States



principle of public trust.	measures to protect shared natural resources of the State (which will be impacted by CC)	 Standing of C – damage/injury Whether decision amenable to review Whether discretion within executive discretion Time bar/limitation periods Jurisdiction Sufficient evidence is needed to bring a claim; burden of proof on C 	• Court Orders	
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LEGAL ACTION TO GET MY GOVERNMENT TO TAKE ADAPTATION MEASURES TO PROTECT ME FROM THE IMPACTS OF CLIMATE

CHANGE

Incompatibility with "higher" national, regional or international legal obligation, including constitutional or HR obligations, equality or anti-discrimination provisions.

TYPE OF CLAIM	SOURCE OF LAW	CAUSE OF ACTION/ELEMENTS OF CLAIM	KEY ISSUES AND DEFENCES	REMEDIES	KEY CASES
Civil or Private Law Adaptation Cases - Typically, failure in design or construction causes damage/injury to C	Your country's relevant civil or private law (e.g. tort or provisions in the civil code)	 Negligence or breach of statutory duty which has caused harm to C Duty of Care Breach of duty of care Causation Loss and damage Can be brought against: Public authorities Private actors such as architects, engineers (i.e. Secondary Liability Claims) 	 Proving specific duty of care Justiciability Standing When D is Public Authority: Court may indicate claims should be dealt with through public law 	 Declaratory judgement Compensation or damages paid by D to you Court orders for D to change or restrict their actions Court order for corporation to contribute to cost of responding to climate impacts 	Burgess v Ontario Minister of Natural Resources and Forestry
Adaptation cases against public bodies	Based on general judicial review and constitutional principles	• Failing to take action required by law: e.g. public body matters such as duty to construct flood defences or fire breaks etc.	 Justiciability (However: you are not asking the government to change its climate policy which may be useful for 	 Declaratory Judgements Court Orders 	St. Bernard Parish v US Army Corps of Engineers



	Check the national law in your country.	 OR Improper purpose: Incompatibility of measures with specific legal objectives OR Relevant and Irrelevant Considerations OR Irrationality or unreasonableness: High threshold and likely only to be successful if government was taking no adaptation measures or completely inadequate measures 	 overcoming justiciability) Standing of C Jurisdiction Whether decision amenable to review Whether discretion within executive discretion Limitation periods Sufficient evidence is needed to bring a claim 		
Human and Constitutional Rights Based Challenges in National Courts	Based on Government's obligation to protect HR and constitutional rights. Look to national constitution and/or international or regional HR treaty Nature of constitutional right – often related to HRs but may have express right to clean and healthy environment	 HR and/or constitutional right legally enforceable in national law by incorporation, direct effect or through national constitution The right must be relevant/applicable Government or public body failure to take CC adaptation measures has violated/interfered with right Interference cannot be justified (proportionality test) 	 Justiciability Standing Procedural Reqs. Whether sufficient harm/risk to engage right Whether elements of respect/protect/remedy are engaged Margin of Appreciation whether act complained of is proportionate pursuit of legitimate aim 	 Declaratory Judgements Court Orders 	The Inter-American Court of Human Rights' Advisory Opinion on the Environment and Human Rights Leghari v Republic of Pakistan (2015) Petition of the Torres Strait Islanders



 Has government ratified rights instrument or incorporated right into national law? Territorial Jurisdiction – but Extraterritorial HR obligations 	
Sufficient evidence is	
needed to bring a claim	



LEGAL ACTION TO CHALLENGE CARBON-INTENSIVE PROJECTS

Action to challenge the procedural (i.e. the decision-making process) and/or substantive (i.e. incompatibility with "higher" national, regional or international legal obligation) legality of carbon-emitting projects.

TYPE OF CLAIM	SOURCE OF LAW	CAUSE OF ACTION/ELEMENTS OF CLAIM	KEY ISSUES AND DEFENCES	REMEDIES	KEY CASES
Procedural Challenge - Challenges in national courts to carbon intensive projects such as mine or power stations, or carbon intensive infrastructure such as roads, dams, airports	Based on judicial review or constitutional law principles. Specific regulations found in planning laws and regulations, regulations pertaining to specific industries or environmental legislation.	 Decision making process which led to licensing of the project failed to consider or gave insufficient weight to CC impacts EIA(s) non-existent or inadequate Statutory Requirements to Take CC into Account Statutory Requirements to Take CC into Account Public Participation: No opportunity for public to participate Relevant and Irrelevant Considerations: Licencing decision based on inaccurate CC science/GHG assessment; or CC impact/science, Paris Commitments, EIA findings etc. not taken into account 	 Standing Whether decision amenable to review Whether discretion within executive discretion Time limits/limitation periods Sufficient evidence is needed to bring a claim, including details of the project, its climate impact and the procedure leading to the licensing of the project. 	 D must redo licensing process with proper consideration of the climate impacts of the project; Quashing order – licence is directly cancelled and has no legal effect D must stop the implementation of the project D must take actions to reduce the amount of GHG emissions that will be emitted as a result of the project; or D must take actions to offset the GHG emissions that will be produced by the project 	EarthLife Africa Johannesburg v Minister of Environmental Affairs Save Lamu v Nema & Amu Power Ltd Plan B Earth v Secretary of State for Transport Mexico Supreme Court Ruling on Modification to the Ethanol Fuel Rules Stephenson v Secretary of State for Housing and



		• OR •	Procedural Unfairness: Failed to give reasons for licencing project; failed to consult with public; exercising bias in licencing; legitimate expectations project would not be licenced Procedures incompatible with human/constitutional Rights					Communities and Local Government IACtHR Advisory Opinion on the Environment and Human Rights Maria Khan v Federal Republic of Pakistan Western Organization of Resource Councils v. U.S. Bureau of Land Management Claire Stephenson v. Secretary of State for Housing and Communities and Local Government
Substantive Challenge - Challenges in national courts to carbon intensive projects such as	Can be based on the State's obligation to respect HR. Look to national constitution,	• OR •	Project will contribute to CC and inconsistent with government's legal commitments to reduce GHG emissions. Government or public body, through its act of licensing or	•	Justiciability Standing Whether decision amenable to review	•	D must stop the implementation of the project D must take actions to reduce the amount of GHG emissions that	The Inter-American Court of Human Rights' Advisory Opinion on the Environment and Human Rights



mine or power	national human		approving a carbon-emitting	•	Whether		will be emitted as a	Plan B Earth v
stations, or carbon	rights legislation		project, has violated/interfered		discretion within		result of the project; or	Secretary of State
intensive	and/or international		with HR or constitutional right and		executive	•	D must take actions to	for Transport
infrastructure such	or regional HR		interference is not justified		discretion/margin		offset the GHG	
as roads, dams,	treaty.	OR			of appreciation		emissions that will be	De Justicia - Future
airports		•	Irrationality or unreasonableness:	•	Time		produced by the	Generations v
			Licensing of a project was irrational		limits/limitation		project	Ministry of
			because it was wholly and obviously		periods			Environment and
			incompatible with available climate	•	Sufficient evidence			others, Colombia
			science		is needed to bring			
		OR			a claim including			Greenpeace Nordic
		•	Doctrine of Public Trust: Licensing		details of the			and Nature and
			of carbon intensive project violates		project, its climate			Youth v Ministry of
			public trust because it demonstrates		impact, and the			Petroleum and
			the government is damaging the		specific impact of			Energy
			shared natural resources of the		climate change on			
			State (which will be impacted by CC)		you.			



LEGAL ACTIONS AGAINST CORPORATIONS FOR CONTRIBUTING TO CLIMATE CHANGE

Private (i.e. civil) law claims against Carbon Majors for violations of your private rights.

TYPE OF CLAIM	SOURCE OF LAW	CAUSE OF ACTION/ELEMENTS OF CLAIM	KEY ISSUES AND DEFENCES	REMEDIES	KEY CASES
Tort (Private Nuisance) claim against large corporations who have significantly contributed to and continue to contribute to CC	Check civil law in your country (common law tort principles or civil codes in civil law countries)	 Corporation unreasonably causes substantial damage or interference with use or enjoyment of your land: Affected land is your property; Land has been damaged or your use or enjoyment of the land has been interfered with; Damage/interference caused by actions of corporation (causation); and Interference is unreasonable and substantial. Check whether alternative tests of causation apply – may be available where there are multiple actors that have contributed to harm (e.g. 	 Can be difficult C has burden of proof Jurisdiction and domicile issues Defence of Justiciability Defence of Lawful Authority or Justification for their actions SLAPP suits a deterrent Causation issues Remoteness of damage Limitation periods Evidence must be linked to legal basis of your claim 	 Declaratory judgement Compensation or damages paid by D to you Court orders for D to change or restrict their actions Court order for corporation to contribute to cost of responding to climate impacts 	Lliuya v RWE AG Rhode Island v Chevron Corp & Others County of San Mateo v. Chevron Corp. City of Richmond v. Chevron Corp.



Tort (Public Nuisance) claim against large corporations who have significantly contributed to and continue to contribute to CC	Check civil law in your country (source of law dependent on whether common or civil law country)	 material contribution test or doctrine of shared responsibility) As above but does not require individual property damage: Must prove you are in a class/group of people that has been impacted (group could be connected by location/way of life/age/etc); Damage/interference caused by actions of corporation (causation – but for test); and Harm was unreasonable and substantial Unless the claimant can evidence how the injury or damage is "special" in some way to them (in contrast to how general public may be affected), the claimant may need to gain prior consent of the attorney general of the jurisdiction in which the claim is being launched 	 Can be difficult C has burden of proof Jurisdiction and domicile issues Defence of Justiciability Defence of Lawful Authority or Justification for their actions SLAPP suits a deterrent Causation issues Remoteness of damage Limitation periods Evidence must be linked to legal basis of your claim 	 Declaratory judgement Compensation or damages paid by D to you Court orders for D to change or restrict their actions Court order for corporation to contribute to cost of responding to climate impacts 	County of San Mateo v. Chevron Corp. Rhode Island v Chevron Corp & Others City of Richmond v. Chevron Corp.
Tort (Negligence) claim against large corporations who have significantly	Check civil law in your country (source of law dependent on whether	Corporation's actions fall below the standard of care they owe you, and this causes harm	 As above Foreseeability issues Remoteness of damage/proximity 	 Declaratory judgement 	Rhode Island v Chevron Corp & Others



contributed to and continue to contribute to CC	common or civil law country)	 Corporation owes duty of care; Corporation breached this duty of care; Breach caused you harm (causation) Proof of loss and damage Do not need to show corporation intentionally caused injury – can be enough to show acted unreasonably or carelessly 	 Mitigation Evidence must be linked to legal basis of your claim Questions over standard of care? 	 Compensation or damages paid by D to you Court orders for D to change or restrict their actions Court order for corporation to contribute to cost of responding to climate impacts 	County of San Mateo v. Chevron Corp. City of Richmond v. Chevron Corp.
Tort (Strict Product Liability) claim against large corporations who have significantly contributed to and continue to contribute to CC	Check if applicable in your country. Generally provided for in statute or a country's civil code.	 Business introduces dangerous products (e.g. petroleum or coal) to the market, which create risks for consumers: Corporation designed, produced, promoted or sold a product; Product is defective or poses a foreseeable risk to the public; Design defect was inherent to the product or the corporation failed to warn consumers about the risk posed to the climate; and 	 Strict liability – no defences where design defect or failure to warn is proven Jurisdiction Causation issues Limitation periods Evidence must be linked to legal basis of your claim 		County of San Mateo v. Chevron Corp. Rhode Island v Chevron Corp & Others City of Richmond v. Chevron Corp.



Breach of Statutory Duty claim against large corporations who have significantly contributed to and continue to contribute to CC	Check if applicable in your country. Generally in environmental legislation or legislation related to health/safety.	 Product caused the harm your claim is based on (causation) Statutes/legislation passed that: Prohibits people or companies from causing environmental damage; and Creates a right for individuals to sue companies in breach. Breach, causation and harm must be proven per requirements of statute/legislation 	 Defences set out in statute or legislation Jurisdiction and domicile issues Causation issues Limitation periods Evidence must be linked to legal basis of your claim 	Rhode Island v Chevron Corp & Others
Human Rights claim against large corporations who have significantly contributed to and continue to contribute to CC	Look to applicable due diligence laws of your country If HR not directly enforceable against corporations in your country, HR principles and standards could be used to support a case based on tort law or another legal basis. See A4J Business and HR Guide	 Due diligence laws that allow individuals to take HR claims directly against businesses when they do not take reasonable steps to prevent HR abuse in their operations: CC impacting your HR; D significantly contributing to CC and therefore impacts your HR; and D has not taken reasonable steps to prevent impacts on HR (similar to breach of duty of care). 	 C has burden of proof Jurisdiction and domicile issues Defence of Justiciability Defence of Lawful Authority or Justification for their actions Limitation Periods Evidence must be linked to legal basis of your claim 	Philippines Commission on Human Rights and Carbon Majors Investigation Milieudefensie et al. v. Royal Dutch Shell plc.



INVESTORS AND OTHER FINANCIAL CLAIMS

Climate change has cause physical, transition and/or liability risks to a company, which have in turn caused financial harm to investors and shareholders.

TYPE OF CLAIM	SOURCE OF LAW	CAUSE OF ACTION/ELEMENTS OF CLAIM	KEY ISSUES AND DEFENCES	REMEDIES	KEY CASES
Claims by Shareholders against Companies and/or management	Company law legislation. Check the national law in your country.	 Company faced CC related financial risks that were material and foreseeable; Company's board of management or directors were in breach of duty (to identify, assess and manage risks); C must show actual loss and damage caused by breach of duty (e.g. reduction in share value). 	Action must be brought by shareholders Check laws in your country to see if minority shareholders can bring this type of action – if not check to see if they can take a derivative action	 Compensation or damages for financial loss caused by the breach Court order for a company to take specific action or refrain from action 	Von Colditz v Exxon Client Earth v ENEA Ramirez v Exxonmobil People of the State of New York v. Exxon Mobil Corporation
Misreporting of financial results/risks emanating from CC	Company law legislation, financial/regulatory codes Check the national law in your country	 Companies must provide accounts and reports which are true and accurate Complaint/report must be made to the relevant national regulatory authority Provide evidence that: 		 Declaration company was in breach Requirement that the information is corrected Company ordered to pay a fine 	ClientEarth Complaint to the Financial Report Council (UK)



Claims against Investment Managers and Pension Funds	Company law legislation. Check the national law in your country	 Company faced CC related financial risks that were material and foreseeable; and Reports made by companies under their legal obligations are not accurate in this respect. Claim brought by someone with a pension plan against the trustees of their pension fund. Breach of any/all of following duties on a prudent trustee: Duty to diversify; Duty of loyalty; Duty of impartiality; Duty to monitor; and Duty to act in accordance with plan documents. 	•	Did Trustees take climate-related risks into account at all? Obtain expert assistance to assess breach where necessary	•	Requirement trustees rectify breach and amend investments and investment policy Compensation if beneficiaries have suffered loss (complex to assess)	McVeigh v Retail Employees Superannuation Trust
		overarching duty of prudence and duty to consider the interests of all potential beneficiaries.					
Claims against Financial Advisers or Brokers	General duties in tort law and civil codes (e.g. negligence).	General duty on financial advisers or brokers to act reasonably and carefully in giving their advice to those who may rely on it:			•	Compensation	



	Check the national law in your country for extent of duty			
Consumer Claims	National consumer protection legislation, or general civil causes of action (e.g. tort of negligence). Check the national law in your country	 information about a climate-related aspect of their business or products (e.g. misleading advertising) Breach of specific consumer; safety; environmental; insurance and/or 	 Company to pay a fine Other consequences as set out in relevant legislation 	



ARE THERE ALTERNATIVES TO GOING TO NATIONAL COURTS?

Alternatives to going to national court if you want to challenge governments and corporations about their policies and actions on climate change.

TYPE OF CLAIM	SOURCE OF LAW	CAUSE OF ACTION/ELEMENTS OF CLAIM	KEY ISSUES AND DEFENCES	REMEDIES	KEY CASES
Individual Complaints to Regional Human Rights Courts and Commissions	International and/or Regional HR law Check which rights are protected in relevant treaty Check which regional courts/commission has jurisdiction over your country	 Guidance on issues of law, evidence & procedures re: mitigation/adaptation/projects claims relevant to these legal complaints Case against the government; Case based on international HR law; Your country has signed and ratified a regional HR treaty which gives a regional HR court or commission jurisdiction to hear HR complaints regarding your country 	 Jurisdiction Admissibility (must prove victim status and provide evidence to support claim) Exhaustion of local remedies (claim has been previously brought before national courts) ECOWAS Community court of Justice does not require exhaustion of local remedies 	 Investigations into your case Facilitation of negotiations between you/your country Declaration that government has violated HR Order government to give a remedy and change laws or policies 	IACtHR Advisory Opinion on the Environment and Human Rights
Individual Complaints to UN	International HR law	Can be used instead of going to court or to support litigation	Not legally binding		Sacchi and others v Argentina, Brazil,



Human Rights	Check optional protocol				France, Germany
Treaty Bodies	for competence	Country must:			and Turkey
	acceptance	• Be a party to the relevant			
		international HR treaty; and			Petition of the
		Have accepted the			Torres Strait
		competence of the treaty body			Islanders to the UN
		to receive complaints against			Human Rights
		the state			Committee
Submitting Shadow	International HR law	Can be used instead of going to	Not legally binding	Reports contribute to	UN Committee on
Reports to UN		court or to support litigation		Concluding Observations and	Economic, Social
Treaty Bodies and			Check reporting	Universal Periodic Review	and Cultural Rights
other UN Human		Civil Society organisations can	procedures prior to		Concluding
Rights Bodies		submit shadow reports to UN	preparing report		Observations for
		Treaty Bodies and other			Norway
		organisations such as Human			
		Rights Council			
Complaints to UN	International HR law	Can be used instead of going to	Not a legal process &		Complaint to UN
Special		court or to support litigation	Not legally binding but		Special Rapporteurs
Rapporteurs			can be used to put		re Climate-Forced
		Can receive complaints from	pressure on your		Displacement of
		individuals	country to take more		Indigenous Peoples
			climate action		
Complaints to Non-	See A4J Business and HR	Internal corporate grievance			Dutch NGOs vs. ING
Judicial Corporate	Guide	mechanisms			Bank
Accountability and					
Regulatory		International Corporate			Market Forces v
Mechanisms		Accountability Mechanisms			SMBC



					ClientEarth OECD Complaint against BP
Complaints under the Complaints Mechanisms for International Financial Institutions (IFIs)	Check relevant codes of practice and performance standards	Corporate/IFI grievance or complaint procedures IFI did not observe relevant principles IFIs include the World Bank; African Development Bank, Asian Development Bank; and Inter- American Development Bank		Complaint may be made with object of getting IFI to withdraw funding or for changes to be made to the project	The World Bank Grievance Redress Service Philippine Movement for Climate Justice's complaint to the IFC's independent accountability mechanism, the Compliance Advisor Ombudsman (CAO)
Complaints to National Human Rights Institutions (NHRI)	Check NHRI procedures in your country	Complaints to NRHI for violation of HR or HR issues arising from CC impacts	Judgements are not legally binding	 Inquiries into HR issues which can generate publicity and raise awareness/put pressure on government Some NHRIs can then take the case to a court for determination which may lead to enforceable order for remedy 	A list of NHRIs can be found here Philippines Commission on Human Rights and Carbon Majors Investigation
Campaigns and Actions	See: Alternatives to PIL: Campaigning	Not a legal action – these are co- ordinated range of activities		Apply pressure to businesses	There are a number of campaigns and



dedicated to achieving a common	• Apply pressure to	actions put forward
goal.	governments	by environmental
	• Give a voice to	and climate
Shareholders can start shareholder	communities	organisations such as
action campaigns within fossil fuel	• Publicity leads to higher	Greenpeace and
companies, investors, banks and	public awareness and	Friends of the Earth.
insurers	increases possibility of	
	obtaining funding for legal	
	action	

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